

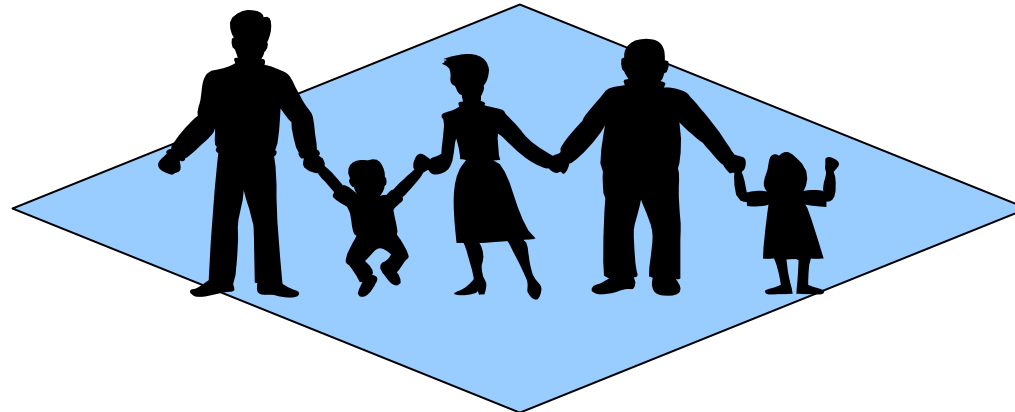


Tax Dollars at Work

Public Spending for Selected Health and Social Programs in Michigan

By County, FY 2009

June 2011



Michigan League FOR Human Services

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Dear Policymaker:

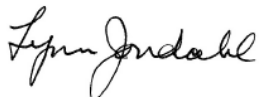
Tax Dollars at Work: Spending for Selected Health and Social Programs in Michigan, By County, FY 2009 includes data on spending for and recipients of numerous social and health programs administered by many state departments including Community Health, Education, Human Services, and Energy, Labor, and Economic Growth.

Even during difficult economic times, proposals to cut the safety net continue. Despite some indications that the state will see an increase in jobs and a slow economic recovery, there are still many families that are struggling: **Approximately 20 percent of Michigan residents received services from one or more of the programs included in this report.**

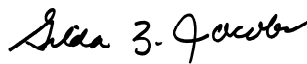
It is critical that policymakers understand the positive benefits, both human and economic, of public programs.

- ▶ The safety net spending included in this report represents critical investments in the state's human capital both now and for the future. This spending also bolsters local economies across the state as recipients spend their benefits in local businesses.
- ▶ Studies continue to confirm the importance of public spending to maintain public services and to promote economic and job growth. Not only do many public programs garner federal funds that match or exceed the state funds invested, but these public program expenditures also create demand for other goods and services. For example, a Family Independence Program payment to a recipient will generate income to a landlord or utility company who will, in turn, use the funds to pay employees or to purchase goods or services.
- ▶ **Studies** also confirm the importance of these programs through their documentation of the extreme and lasting negative consequences of persistent poverty during early childhood.

We hope the data in this report will be helpful to you.



H. Lynn Jondahl
Board Chair



Gilda Z. Jacobs
President/CEO



Nutrition Services

Health Care Services

Work Support

Income Assistance

Children's Services

Energy Assistance

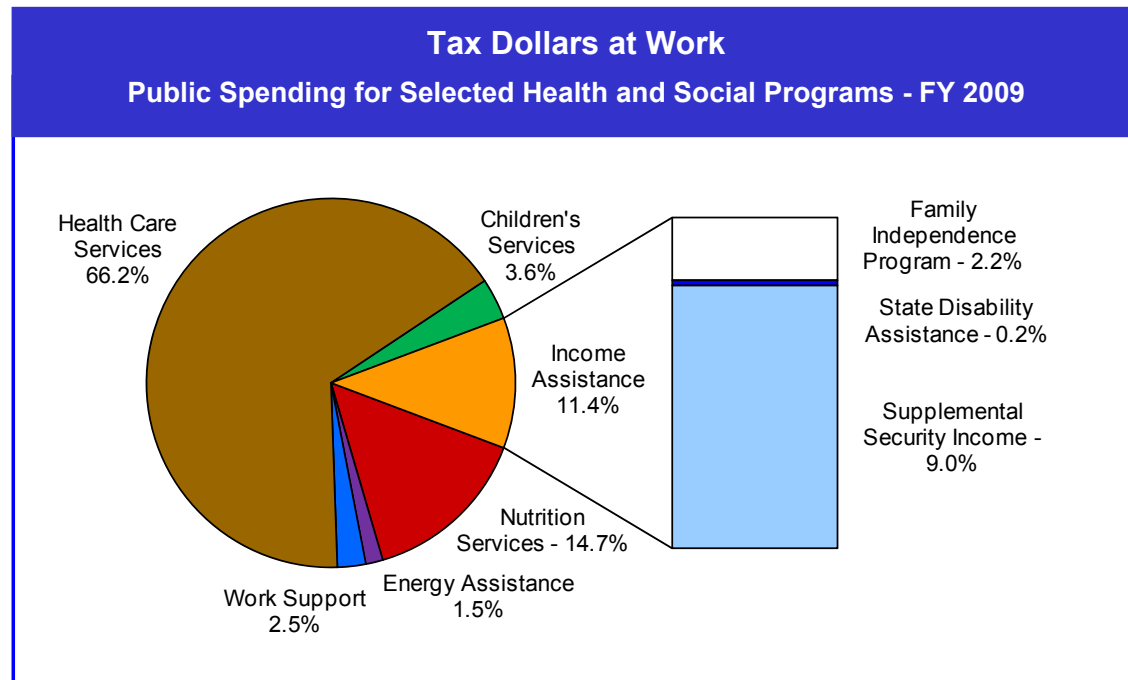
Michigan Highlights

Although FY 2009 spending for the selected programs included in this report increased by more than \$1 billion over FY 2008 spending, a majority of the increase was from continued Recovery Act federal funds that provided economic stimulus to local communities and preserved safety net programs. While it is encouraging that overall spending increased in such difficult economic times, it is very troubling that key safety net programs, including the Family Independence Program and Child Development and Care Program, declined. Energy assistance, however, showed a marked increase, \$100 million, during a time of high fuel and energy costs.

► Summary of safety net spending, by category, statewide:

Total Public Spending for Selected Programs – \$16.7 billion

- **Health Care – \$11.1 billion (66.2%)**
- **Nutrition Services – \$2.5 billion (14.7%)**
- **Income Assistance – \$1.9 billion (11.4%)** *\$1.5 billion is Supplemental Security Income.*
- **Children's Services – \$604.9 million (3.6%)**
- **Work Support – \$415.8 million (2.5%)**
- **Energy Assistance – \$252.2 million (1.5%)**



Summary of Findings

Health Care Services and Supports

- ▶ At the state level, health care services and supports constitute the largest sector of the safety net, representing more than two-thirds of safety net spending at **\$11.1 billion**.
- ▶ The number of people eligible for medical assistance totaled nearly **2.2 million**. These funds not only assist low-income families and individuals with needed medical care, but also produce considerable economic opportunities—generating benefits to the state and individual communities in the form of jobs, wages, and infused revenues.

Food Assistance Program

- ▶ The next largest individual program in the safety net is the Food Assistance Program. Statewide expenditures for this program exceeded **\$2.1 billion** in federal funds. These funds provide low-income families and individuals with supplemental food purchasing power to assist recipients in obtaining a healthful and nutritious diet.

Income Assistance Programs

- ▶ The Supplemental Security Income program is another key program providing more than **\$1.5 billion** in federal- and state-funded cash assistance to aged, blind, and disabled recipients. Of the \$1.5 billion, about \$59 million are state funds; the balance of the program is federally funded.
- ▶ Other cash assistance programs (Family Independence Program and State Disability Assistance) provide about \$398 million of income assistance to low-income families and individuals.

Child Development and Care Program

- ▶ The Child Development and Care Program continued to experience significant expenditure reductions in FY 2009. Spending for this primary work support for low-income families and families receiving

cash assistance declined by 16.8 percent, from \$381.4 million in FY 2008 to just \$317.2 million in FY 2009.

- ▶ This is a disturbing trend. As the push for cash assistance recipients to gain employment intensifies, with a firm 48-month time limit established, and no pauses in the 48-month clock due to employment, the amount of support for this transition continues to decrease.

Children in Foster Care

- ▶ Spending for children in foster care and receiving services through the Child Care Fund continued prior-year trends of state Foster Care expenditures declining while Child Care Fund expenditures increased. Expenditures in FY 2009 totaled approximately \$600 million, the highest spending over the last five years.
- ▶ Spending on Foster Care, however, has declined by over 20 percent over the last five years. The majority of that decline is in Title IV-E funding, reflecting federal eligibility restrictions and income limitations to qualify. Over the same period, Child Care Fund expenditures have increased nearly 30 percent.

Increases in Need

- ▶ For program participant data that can be compared year to year, several programs experienced dramatic increases.
- ▶ WIC program participants increased by 8 percent. The School Breakfast and Lunch program increased by approximately 50,000 children.
- ▶ Additionally, the number of people eligible for Medicaid increased to more than 2 million people.

Benefits to Local Communities

- ▶ More than 85 percent of safety net spending goes directly to service providers in local communities, assisting not only the individuals and families, but also the local economies.

Federal Dollars to Michigan

- ▶ Nearly every program included in this analysis brings federal dollars to the state of Michigan and provides a return to Michigan of the tax dollars paid to the federal government.

Five-Year History of Selected Programs

Following is a history of selected programs included in this report. During this time, policy changes, state funding constraints and federal funding have greatly impacted safety net spending. State Emergency Relief and Home Help Services, as well as the recipients' table, have been removed due to changes in DHS reporting. Highlights of some of the changes follow.

The most notable change was in the Energy Assistance Program, with an increase of over \$100 million from FY 2008. The Food Assistance Program also experienced a very notable change—an increase of 134 percent since 2003, which is a reflection of the state's ongoing economic troubles. The Family Independence

Program, however, experienced yet another decline in expenditures and is now 7 percent below FY 2004 levels. Work supports for low-income families continued their steady decline in FY 2009. Child Development and Care Program spending has declined 35 percent despite increased work requirements for cash assistance recipients over the last five years, as well as an increased focus on seeking work prior to approval of a cash assistance application. Meanwhile, spending for medical services continues to dominate the safety net spending included in this report. Spending for abused, neglected, or delinquent youth shifted dramatically over the last five years from state-operated programs to county-operated programs, likely the result of fewer children qualifying for the federal Title IV-E program.

EXPENDITURES													
Year	Income Assistance			Energy Assistance	Health Care	Nutrition Services			Children's Services		Work Support		GRAND TOTAL*
	Family Independence Program	State Disability Assistance	Supplemental Security Income - Estimated	Energy Assistance	Health Care Services - Estimated	Food Assistance Program	School Lunch & Breakfast Programs	Women, Infants, Children Program - Estimated	Child Care Fund	Foster Care (Title IV-E and State Ward Board & Care)	Child Development and Care Program	Work First and Welfare to Work - Estimated	
FY 2003	\$365,468,321	\$26,510,361	\$1,114,778,600	\$101,959,096	\$6,940,591,900	\$787,542,288	\$162,885,088	\$131,300,271	\$296,130,622	\$215,805,789	\$476,532,810	\$125,730,600	\$10,763,964,400
FY 2004	391,262,056	29,316,202	1,135,091,100	93,809,489	7,487,323,500	901,024,626	166,504,546	137,625,365	338,189,621	208,977,598	488,391,521	114,561,100	11,509,141,100
FY 2005	395,581,468	31,355,266	1,180,809,100	100,040,912	7,860,976,300	1,104,893,615	167,340,161	143,619,734	343,639,402	196,386,682	463,668,401	105,168,300	12,109,988,700
FY 2006	405,461,813	32,811,789	1,226,435,700	171,308,651	8,709,926,400	1,244,219,716	169,201,107	145,837,400	375,147,587	178,294,806	445,283,602	105,620,500	13,227,250,800
FY 2007	430,618,293	34,419,652	1,270,785,000	163,163,122	9,335,441,700	1,376,150,180	162,408,260	158,179,300	417,522,565	171,361,341	415,905,274	97,724,800	14,051,271,900
FY 2008	364,046,509	33,938,979	1,328,569,300	151,173,710	10,294,522,500	1,512,540,680	172,277,010	177,017,800	417,343,080	171,808,742	381,361,562	102,665,600	15,129,429,259
FY 2009	362,988,188	35,262,759	1,517,133,800	252,200,000	11,082,074,500	2,110,106,212	180,231,910	170,553,500	440,260,779	164,589,998	317,228,597	98,546,000	16,738,320,488
% Change 2003 - Current	- 1%	33%	36%	147%	60%	168%	11%	30%	49%	- 24%	- 33%	- 22%	

*Grand Total excludes Summer Food Programs, not included in above table.

State of Michigan Profile

INTRODUCTION:

The current debates over spending levels for public programs underscore the importance of recognizing both the human impact of public social and health programs and the vital services they provide to low-income recipients. The citizens served by these programs range from the young through the elderly and from families to individuals. Children are key beneficiaries of these programs, either through direct services such as medical assistance, school food programs, or child care; or indirectly through payments to their families through such programs as the Family Independence Program, Energy Assistance Program, or Food Assistance Program. Many programs included in this report experienced increases in both the dollar value of the expenditures and the number of people served compared with FY 2008.

The Food Assistance Program and Medicaid Program each continued to serve well over 1 million people during FY 2009, with the number of people eligible for Medicaid at over 2 million. It is also important to note that nearly every program included in this analysis brings federal dollars to the local community, providing a return on the tax dollars paid to the federal government.

The following statewide profile includes public spending totals for specific categories of social and health programs and recipients for selected programs within the categories.

DEFINITIONS AND SPENDING CATEGORIES INCLUDED IN THE PROFILE:

Recipients are those persons who actually received a service or benefit from a program; **eligibles** are those persons who were eligible, but may or may not have received a benefit. For

example, a person can be eligible for Medicaid, but may or may not have a medical claim paid on their behalf during the fiscal year. Recipients have not been totaled for the Income Assistance Total, Work Support Total or the Grand Total due to the likelihood of duplication between and among programs.

In addition, due to changes in Department of Human Services reporting, unduplicated recipients are included for the first time for the following programs: Family Independence Program, State Disability Assistance, Food Assistance, Child Development and Care Program, and Foster Care. This means that an individual is counted in the state total for the program only once, no matter how many months he/she received a benefit or how many different counties he/she lived in. *(For more detail, see "Important Changes" on the last page.)*

Nutrition Services include Food Assistance Program (formerly Food Stamp Program), School Lunch and Breakfast Programs, Summer Food Program, and the Women, Infants & Children (WIC) Program.

Emergency Services Energy Assistance Programs include Heat, Electric and Energy-Related Home Repairs, and Home Heating Tax Credit for tax year 2009.

Health Care Services include regular Medicaid payments, Disproportionate Share Hospital Payments, Title XIX funded mental health payments, the Title XIX component of Children's Special Health Care Services, Adult Benefits Waiver Program payments, and MIChild Program payments.

Children's Services include Child Care Fund total expenditures (federal, state, and local) and Foster Care (Title IV-E funded and State Ward Board and Care).

State of Michigan Profile

	<u>Expenditures*</u>	<u>Monthly Average Recipients/Eligibles</u>
Income Assistance – Total	\$ 1,915,384,800	N/A
▶ Family Independence Program	362,988,200	335,026
▶ State Disability Assistance	35,262,800	20,666
▶ Supplemental Security Income	1,517,133,800	242,900 ¹
Nutrition Services	2,468,035,900	1,953,836²
Energy Assistance	252,200,000	N/A
Work Support – Total	415,774,600	N/A
▶ Child Development and Care Program	317,228,600	143,234
▶ Work First and Welfare to Work	98,546,000	100,503 ³
Health Care Services	11,082,074,500	2,192,837¹
Children’s Services	604,850,700	14,021⁴
TOTAL SPENDING FOR SELECTED PROGRAMS	\$16,738,320,500	N/A

*Expenditures are rounded to nearest hundred; may not total due to rounding.

¹ Reflects persons eligible.

² Due to the likely duplication among nutrition programs, only the Food Assistance Program recipients are included in this table.

³ Work First participants.

⁴ Includes unduplicated Foster Care (Title IV-E and State Ward Board and Care) recipients only.

Public Spending for Selected Health and Social Programs in Michigan

By County, Fiscal Year 2009

County	INCOME ASSISTANCE			NUTRITION SERVICES				ENERGY ASSISTANCE
	Family Independence Program	State Disability Assistance	Supplemental Security Income ~ Estimated	Food Assistance	School Lunch and Breakfast Programs	Summer Food Programs	Women, Infants, Children Program ~ Estimated	Energy Assistance ~ Estimated
State Totals	\$362,988,188	\$35,262,759	\$1,517,133,800	\$2,110,106,212	\$180,231,910	\$7,144,245	\$170,553,500	\$252,200,000
Alcona	118,993	34,303	1,767,600	1,826,147	148,170	0	122,600	367,100
Alger	93,698	31,522	1,261,700	1,219,034	169,218	0	144,700	258,400
Allegan	1,789,934	254,453	10,130,900	17,537,565	2,102,233	43,839	4,112,000	2,459,600
Alpena	846,114	161,280	6,720,600	7,015,154	680,983	12,713	503,500	1,025,000
Antrim	200,562	81,281	2,667,000	3,859,982	507,576	36,631	355,300	718,000
Arenac	364,843	72,622	3,379,000	4,082,985	519,348	0	429,300	669,400
Baraga	204,665	22,592	1,093,000	1,533,090	184,643	0	197,500	285,700
Barry	1,066,476	177,778	4,728,200	9,496,702	807,274	7,417	1,072,200	1,246,900
Bay	3,014,132	316,389	17,732,200	23,626,291	1,914,670	78,288	1,768,000	3,108,200
Benzie	203,301	55,473	1,873,800	2,807,731	362,160	52,633	274,900	512,000
Berrien	6,084,830	591,851	30,030,400	36,256,770	3,587,608	183,102	2,790,900	4,818,600
Branch	1,456,098	142,978	5,334,000	9,369,082	827,796	27,672	1,132,900	1,358,300
Calhoun	8,150,009	856,603	28,137,900	41,811,532	3,151,733	352,893	2,753,100	4,614,500
Cass	1,589,217	136,450	6,745,600	11,544,413	933,336	96,974	1,293,400	1,444,500
Charlevoix	165,466	68,586	2,417,200	3,497,512	473,236	11,073	416,600	635,200
Cheboygan	378,486	72,851	4,016,100	5,560,332	591,440	13,979	435,100	1,096,900
Chippewa	649,400	128,252	5,677,500	6,148,112	746,473	19,093	776,300	1,005,200
Clare	1,230,452	142,390	7,863,600	10,005,336	755,686	48,803	655,300	1,642,200
Clinton	467,919	96,765	4,328,400	7,633,084	990,311	0	603,300	923,300
Crawford	252,742	48,398	2,123,600	3,104,160	281,279	12,435	270,000	543,400
Delta	599,873	69,910	6,002,300	7,303,300	719,676	6,657	721,100	1,212,100
Dickinson	216,783	61,802	3,372,800	3,810,675	404,011	26,654	516,900	558,600
Eaton	1,030,756	101,238	8,869,200	14,364,999	1,671,805	0	888,400	1,647,600
Emmet	221,039	123,094	2,885,600	5,152,930	574,834	8,791	594,200	830,500
Genesee	32,006,316	2,381,428	90,653,300	136,397,032	9,861,175	508,130	7,717,700	14,644,200
Gladwin	747,439	77,735	4,771,900	6,332,825	444,514	30,734	507,700	1,060,900
Gogebic	828,040	41,255	2,535,800	3,477,113	301,774	14,097	259,700	607,200
Gr. Traverse	655,641	447,231	7,638,800	13,203,765	1,439,797	37,772	1,376,000	1,907,900
Gratiot	892,168	102,079	5,621,300	8,419,798	826,565	0	830,100	1,318,100
Hillsdale	1,250,711	248,080	6,645,700	9,347,640	933,522	19,893	869,900	1,744,900
Houghton	344,013	129,425	4,284,700	5,466,576	840,388	30,359	612,400	1,024,300
Huron	425,750	151,077	4,490,800	5,647,611	777,742	5,242	642,200	1,089,500
Ingham	7,440,546	1,107,378	40,586,000	64,737,582	5,410,346	267,127	4,508,700	6,988,800
Ionia	1,191,873	214,176	7,401,400	11,604,375	1,416,051	51,598	1,189,700	1,608,000
Iosco	681,450	133,394	4,453,300	6,959,492	867,901	0	390,200	992,900

County	INCOME ASSISTANCE			NUTRITION SERVICES				ENERGY ASSISTANCE
	FIP	SDA	SSI	Food Assistance	School Lunch/ Breakfast	Summer Food Programs	WIC	Energy Assistance
Iron	230,201	45,501	1,892,500	1,993,870	268,946	7,794	208,100	379,400
Isabella	760,477	103,037	7,532,600	17,432,912	776,072	0	977,500	1,613,000
Jackson	4,944,146	509,887	24,346,600	34,458,946	3,051,513	182,776	3,165,400	4,489,700
Kalamazoo	8,659,020	1,017,582	34,608,600	53,878,466	4,286,235	352,463	4,180,800	5,804,700
Kalkaska	221,653	67,273	2,617,000	4,026,027	396,835	26,532	388,100	779,600
Kent	21,716,570	2,611,840	84,607,200	117,396,046	12,112,634	614,005	13,352,700	13,858,600
Keweenaw	1,269	49	224,900	237,514	0	0	0	67,200
Lake	428,290	53,878	3,591,400	3,730,727	128,621	12,015	224,300	759,500
Lapeer	1,341,038	457,828	6,795,600	13,037,975	1,595,054	75,223	1,517,200	1,675,100
Leelanau	69,598	26,575	986,900	1,588,873	235,455	0	193,800	296,400
Lenawee	1,780,206	480,361	11,486,200	17,662,861	2,125,065	62,513	1,365,800	2,282,500
Livingston	909,048	250,011	6,533,200	12,885,039	2,023,790	35,642	1,183,500	1,440,800
Luce	194,775	24,689	1,424,100	1,362,344	126,141	0	185,200	282,600
Mackinac	98,332	20,228	1,367,900	1,420,218	206,726	0	151,900	301,900
Macomb	15,812,713	2,207,585	87,961,300	124,924,252	11,585,539	111,850	8,041,000	12,687,800
Manistee	670,482	76,078	3,828,700	4,837,692	474,815	24,376	369,900	848,700
Marquette	778,549	158,070	7,020,400	10,424,433	930,312	50,038	964,400	1,340,400
Mason	652,734	62,003	4,403,400	6,266,395	500,586	25,057	573,800	1,093,100
Mecosta	869,001	278,445	6,414,600	13,206,894	936,656	37,666	826,900	1,543,700
Menominee	303,195	71,304	2,717,000	4,195,128	468,434	0	348,300	691,700
Midland	1,247,514	381,490	9,250,200	12,607,313	1,170,124	21,544	1,138,800	1,904,600
Missaukee	207,214	36,040	1,898,800	2,789,280	374,821	7,648	192,000	589,000
Monroe	3,132,125	787,603	14,934,000	22,290,670	2,340,604	29,045	1,995,000	2,326,200
Montcalm	1,052,671	192,188	10,149,600	14,807,802	1,707,693	47,524	1,215,200	2,380,800
Montmorency	227,568	58,582	1,886,300	2,402,165	173,478	0	156,200	479,900
Muskegon	15,177,676	749,655	36,388,700	56,860,789	4,320,217	175,994	4,607,500	6,551,400
Newaygo	1,204,487	148,417	8,344,500	11,584,353	1,067,732	66,971	1,115,900	2,007,400
Oakland	16,345,402	2,251,125	117,104,700	122,302,927	16,134,817	304,156	11,069,400	13,639,100
Oceana	1,423,444	45,075	3,941,200	7,437,267	501,047	64,675	897,200	1,288,200
Ogemaw	648,033	119,351	4,665,700	6,383,318	523,642	0	427,500	1,110,500
Ontonagon	111,650	15,800	968,100	1,034,134	129,558	0	89,200	264,700
Osceola	482,427	114,898	4,896,800	5,562,963	779,876	26,434	497,300	988,800
Oscoda	195,789	43,748	1,630,200	2,444,689	167,210	0	140,600	403,100
Otsego	478,916	95,175	2,841,900	5,240,423	632,063	36,629	516,700	793,100
Ottawa	2,262,055	328,891	15,377,500	27,123,139	3,949,264	172,687	1,602,900	3,030,300
Presque Isle	125,760	41,894	1,961,200	1,930,865	244,630	6,190	173,600	452,800
Roscommon	601,092	111,886	4,865,600	7,376,306	513,774	0	443,800	1,105,200
Saginaw	12,229,394	569,573	48,655,700	56,845,703	4,794,253	92,496	4,505,100	7,268,200
St. Clair	861,756	930,675	18,256,800	10,787,799	2,711,791	50,771	2,508,700	4,243,600
St. Joseph	201,509	188,602	7,907,300	1,667,152	1,710,728	149,684	1,482,300	1,798,300
Sanilac	1,730,380	230,236	5,596,300	14,903,621	1,304,054	11,772	698,400	1,844,400
Schoolcraft	4,518,895	19,596	1,480,300	1,480,300	126,040	2,442	198,200	331,300
Shiawassee	2,044,501	171,586	9,318,900	14,353,928	1,593,982	7,687	1,260,000	2,014,400
Tuscola	1,184,840	252,757	7,357,700	10,815,124	1,487,540	38,993	1,125,300	1,728,700
Van Buren	2,254,971	298,283	12,516,800	18,493,683	2,608,942	356,032	1,768,700	2,549,400
Washtenaw	5,177,988	603,717	28,775,000	44,817,632	4,144,952	255,615	3,327,100	4,345,800
Wayne	149,775,747	8,909,616	481,604,100	627,518,859	35,841,401	1,582,273	46,598,000	67,123,900
Wexford	783,352	161,971	5,958,600	9,423,438	722,974	14,437	852,200	1,432,600

Public Spending for Selected Health and Social Programs in Michigan

By County, Fiscal Year 2009

County	HEALTH CARE SERVICES			CHILDREN'S SERVICES		WORK SUPPORT		GRAND TOTAL
	MiChild ~ Estimated	Adult Benefits Waiver ~ Estimated	Medical Assistance ~ Estimated	Child Care Fund	Foster Care (Title IV-E and State Ward Board & Care)	Child Develop- ment and Care Program	Work First and Welfare to Work ~ Estimated	
State Totals	\$47,622,700	\$176,819,300	\$10,857,632,500	\$440,260,779	\$164,589,998	\$317,228,597	\$98,546,000	\$16,738,320,488
Alcona	62,500	204,700	10,917,300	161,949	15,609	44,846	63,000	15,854,816
Alger	53,500	118,100	10,053,400	61,005	0	55,038	42,700	13,562,015
Allegan	537,900	1,015,300	93,201,000	4,613,785	226,812	1,787,804	870,700	140,683,825
Alpena	203,200	798,900	41,263,300	660,477	1,310,574	680,906	307,300	62,189,988
Antrim	191,100	295,400	29,656,700	434,322	19,370	363,113	93,400	39,479,737
Arenac	113,500	403,100	21,797,100	82,031	73,305	338,520	163,700	32,488,754
Baraga	40,800	151,000	12,562,000	26,692	15,530	99,159	98,000	16,514,371
Barry	286,500	677,100	38,593,300	928,245	209,784	844,223	383,400	60,525,499
Bay	537,400	1,846,900	131,538,500	2,108,823	1,210,300	3,745,900	1,245,200	193,791,193
Benzie	142,200	271,200	19,937,100	254,787	6,907	228,622	97,900	27,080,714
Berrien	739,900	2,304,500	203,387,400	6,938,066	1,119,656	5,597,830	1,923,900	306,355,313
Branch	266,700	695,400	51,399,600	881,979	131,996	1,008,663	684,100	74,717,263
Calhoun	553,300	3,199,400	184,346,500	4,497,025	5,492,186	4,470,267	2,429,500	294,816,449
Cass	325,100	949,900	54,731,400	810,197	232,040	1,432,083	428,700	82,693,309
Charlevoix	206,500	236,700	24,655,700	780,405	44,474	340,150	64,700	34,013,503
Cheboygan	235,300	486,800	31,947,200	952,135	54,353	402,668	166,200	46,409,844
Chippewa	229,800	492,300	35,202,200	239,245	974,363	614,841	311,400	53,214,479
Clare	178,900	892,500	49,232,200	318,909	66,475	519,209	511,800	74,063,761
Clinton	232,300	388,000	41,258,500	1,146,136	1,278,793	883,158	183,900	60,413,866
Crawford	78,900	255,400	18,272,700	379,585	360,942	248,091	150,300	26,381,933
Delta	241,100	526,900	45,596,000	476,312	224,945	564,436	333,600	64,598,209
Dickinson	148,300	530,200	29,361,200	389,035	153,654	312,695	111,200	39,974,508
Eaton	463,300	807,400	67,872,700	3,902,777	283,555	2,350,117	655,800	104,909,648
Emmet	301,800	446,200	35,217,000	976,710	89,816	499,397	98,600	48,020,511
Genesee	2,182,200	10,971,500	583,098,400	16,121,782	10,457,348	32,397,433	8,147,500	957,545,444
Gladwin	171,200	673,200	35,285,500	137,182	162,040	385,378	236,900	51,025,146
Gogebic	125,900	342,400	26,337,800	147,021	64,663	133,856	240,300	35,456,919
Gr. Traverse	707,600	1,149,800	82,917,500	1,450,962	3,857,542	1,605,109	228,900	118,624,319
Gratiot	202,100	517,100	53,439,500	816,427	155,638	992,314	365,600	74,498,789
Hillsdale	282,600	670,600	56,548,900	961,844	4,142,644	684,521	480,200	84,831,654
Houghton	265,800	610,200	48,842,900	95,646	577,813	294,051	118,400	63,536,970
Huron	262,700	666,100	45,104,800	154,407	17,190	435,910	132,700	60,003,729
Ingham	912,300	4,109,200	277,095,900	12,638,055	6,948,606	8,976,513	2,733,900	444,460,953
Ionia	343,600	989,500	58,268,100	1,002,751	92,638	1,030,361	515,600	86,919,723
Iosco	143,900	626,800	38,054,700	707,217	86,292	475,024	247,600	54,820,170

County	HEALTH CARE SERVICES			CHILDREN'S SERVICES		WORK SUPPORT		GRAND TOTAL
	MIChild	Adult Benefits Waiver	Medical Assistance	Child Care Fund	Foster Care	Child Dev. and Care Program	Work First and Welfare to Work	
Iron	91,800	251,500	23,681,700	73,032	349,961	73,119	91,000	29,638,423
Isabella	194,500	942,300	67,239,800	2,342,177	528,747	1,214,402	468,900	102,126,424
Jackson	799,000	2,038,500	175,658,500	4,127,685	4,332,822	3,440,514	1,297,600	266,843,589
Kalamazoo	865,300	4,219,000	246,346,000	7,777,170	4,779,311	7,907,689	2,592,900	387,275,236
Kalkaska	132,200	210,000	23,448,000	442,798	42,166	332,695	139,300	33,270,179
Kent	2,398,300	8,040,900	628,233,700	32,500,343	18,996,091	21,856,154	5,406,100	983,701,182
Keweenaw	11,800	20,800	2,512,900	62,867	0	2,602	900	3,142,781
Lake	50,300	389,000	19,835,800	363,728	106,031	218,542	150,900	30,043,033
Lapeer	689,000	884,100	70,272,800	1,144,146	186,794	1,260,156	494,400	101,426,414
Leelanau	143,800	87,200	11,340,140	654,255	207,803	155,804	15,800	16,002,403
Lenawee	432,600	1,124,700	94,225,500	4,987,382	1,910,471	2,401,471	609,600	142,937,231
Livingston	796,000	1,077,500	71,493,700	1,382,405	226,207	1,193,978	251,800	101,682,620
Luce	25,800	161,500	10,729,000	179,136	216,948	101,819	70,500	15,084,551
Mackinac	73,400	143,800	14,224,100	68,129	10,654	74,222	42,600	18,204,108
Macomb	5,242,700	10,428,800	628,448,900	20,544,539	1,945,847	17,653,842	4,022,300	951,618,966
Manistee	136,500	471,500	30,142,900	484,001	5,701	259,220	287,700	42,918,265
Marquette	264,000	1,037,700	63,092,500	2,135,033	1,746,676	749,016	218,500	90,910,028
Mason	126,300	530,700	40,177,900	521,958	131,974	931,069	268,300	56,265,275
Mecosta	162,200	942,800	45,080,600	299,229	151,238	594,658	311,500	71,656,086
Menominee	74,600	436,700	26,256,000	110,361	22,454	278,604	190,100	36,163,880
Midland	360,300	1,098,800	77,380,900	3,599,861	445,681	1,368,937	490,500	112,466,564
Missaukee	89,100	223,200	13,919,800	353,590	118,360	277,092	119,000	21,194,944
Monroe	650,000	1,774,200	115,108,300	4,045,660	324,170	2,572,171	1,105,400	173,415,173
Montcalm	370,700	1,097,500	68,091,200	842,763	113,402	1,005,963	519,300	103,594,306
Montmorency	50,700	267,000	13,226,900	93,384	20,019	127,237	54,600	19,224,033
Muskegon	767,300	5,318,400	245,474,800	6,320,863	1,709,735	8,116,235	3,813,400	396,352,664
Newaygo	293,900	933,500	56,220,900	784,028	641,514	814,906	442,200	85,670,708
Oakland	5,574,500	10,925,800	682,429,200	28,644,461	18,165,877	18,771,189	4,656,500	1,068,319,154
Oceana	159,000	472,300	41,353,400	255,892	164,950	708,261	400,200	59,112,110
Ogemaw	125,700	576,300	29,248,300	501,135	45,124	703,900	208,900	45,287,403
Ontonagon	56,700	145,500	8,979,500	13,730	21,241	55,557	56,500	11,941,870
Osceola	108,300	505,400	24,668,300	412,958	3,891,457	350,705	191,500	43,478,117
Oscoda	44,900	239,000	12,111,800	251,969	4,844	98,719	102,400	17,878,968
Otsego	213,000	469,300	31,261,800	632,676	71,324	901,213	196,400	44,380,619
Ottawa	1,165,500	1,424,600	139,350,000	6,633,797	1,290,053	3,312,011	588,700	207,611,397
Presque Isle	77,500	187,400	12,925,400	348,346	661,939	103,681	74,700	19,315,905
Roscommon	149,700	813,900	34,781,600	595,707	62,933	555,436	232,800	52,209,734
Saginaw	914,700	4,579,100	289,008,200	4,397,247	8,362,265	11,567,556	3,341,000	457,130,487
St. Clair	1,065,400	4,926,100	55,798,700	6,445,693	1,161,018	3,702,717	1,212,300	114,663,820
St. Joseph	301,800	1,065,900	13,165,900	991,150	395,044	1,340,076	702,400	33,067,809
Sanilac	305,300	1,175,000	76,571,400	397,325	75,283	865,165	271,300	105,979,936
Schoolcraft	73,100	162,800	152,022,700	119,736	4,101	78,343	102,100	194,413,183
Shiawassee	451,100	1,267,400	69,128,200	1,098,232	228,796	1,418,598	692,200	105,049,510
Tuscola	381,100	1,123,900	64,059,400	915,082	6,033,478	939,066	397,100	97,840,080
Van Buren	468,900	1,390,300	91,483,800	1,240,415	295,220	1,627,434	708,700	138,061,580
Washtenaw	822,000	3,443,400	195,686,100	8,922,427	1,294,803	7,872,901	1,688,500	311,177,935
Wayne	7,708,800	57,154,300	3,322,072,600	214,631,364	42,905,000	111,467,653	34,019,700	5,208,913,273
Wexford	194,000	1,300,400	42,669,000	316,992	26,617	964,097	358,500	65,179,178

Recipients of Public Spending for Selected Health and Social Programs in Michigan

By County, Fiscal Year 2009

County	INCOME ASSISTANCE			NUTRITION SERVICES			HEALTH CARE SERVICES			CHILDREN'S SERVICES	WORK SUPPORT	
	Family Independence Program	State Disability Assistance	Supplemental Security Income	Food Assistance Program	School Lunch and Breakfast Programs	Women, Infants, Children Program - Estimated	MiChild	Adult Benefits Waiver	Medical Assistance - Estimated	Foster Care (Title IV-E and State Ward Board & Care)	Child Development and Care Program	Work First and Welfare to Work - Estimated
State Totals	335,026	20,666	242,900	1,953,836	673,570	260,161	54,900	111,560	2,026,377	14,021	143,234	100,503
Alcona	160	19	280	2,080	492	226	80	118	2,046	5	49	75
Alger	118	26	200	1,460	505	214	64	83	1,671	0	52	33
Allegan	2,290	149	1,620	20,168	6,514	7,093	688	481	22,093	71	1,184	896
Alpena	1,029	170	1,080	7,379	2,078	852	225	447	7,009	87	443	366
Antrim	255	48	430	4,703	1,884	643	256	187	5,193	5	234	124
Arenac	432	36	540	4,337	1,335	609	155	223	4,224	16	238	199
Baraga	283	20	180	1,649	597	313	51	106	1,811	4	101	111
Barry	1,410	108	760	10,635	2,683	1,797	396	465	10,207	60	577	589
Bay	3,447	190	2,840	23,193	7,134	2,999	688	1,076	22,156	179	2,027	1,338
Benzie	301	36	300	3,449	1,322	478	166	165	3,590	2	180	130
Berrien	6,125	312	4,810	35,552	13,041	4,448	773	1,612	37,292	280	3,124	1,656
Branch	1,762	82	850	10,458	3,406	1,874	307	406	10,674	38	602	1,067
Calhoun	8,003	504	4,510	38,583	11,512	4,657	681	2,340	36,038	498	2,397	3,789
Cass	1,640	76	1,080	12,263	3,579	2,231	366	368	12,069	54	790	369
Charlevoix	244	48	390	4,179	1,599	641	222	149	4,621	12	249	86
Cheboygan	516	60	640	6,200	2,009	723	248	305	6,300	21	302	198
Chippewa	887	105	910	6,795	2,589	1,228	253	338	7,065	106	397	424
Clare	1,348	80	1,260	9,824	2,832	1,066	197	505	9,008	28	367	622
Clinton	627	61	690	8,510	2,085	1,039	273	269	8,465	90	516	166
Crawford	371	34	340	3,483	984	392	82	165	3,306	51	178	179
Delta	769	50	960	7,378	2,447	1,139	262	330	7,531	43	421	258
Dickinson	309	52	540	4,191	1,444	717	157	308	5,102	40	295	86
Eaton	1,449	76	1,420	16,475	5,146	1,489	496	577	16,446	94	1,226	592
Emmet	342	206	460	6,180	1,885	940	315	320	6,812	37	373	131
Genesee	26,673	1,175	14,510	120,558	37,022	11,101	2,552	8,238	110,999	1,149	12,175	8,204
Gladwin	837	59	760	6,262	1,815	786	182	404	6,164	31	266	288
Gogebic	751	34	410	3,653	1,002	413	137	221	3,600	16	135	272
Gr. Traverse	796	319	1,220	15,054	5,097	2,200	766	816	15,540	417	954	304
Gratiot	1,054	65	900	9,011	3,037	1,372	233	325	9,340	46	612	407
Hillsdale	1,525	133	1,060	10,315	3,552	1,439	313	402	10,260	160	524	668
Houghton	397	108	690	5,724	2,606	973	284	338	6,520	35	214	134
Huron	470	83	720	5,954	2,286	992	297	295	6,830	8	327	135
Ingham	8,047	773	6,500	61,957	18,536	7,424	1,092	3,017	55,911	676	4,064	2,468
Ionia	1,492	130	1,190	12,826	4,635	1,913	371	613	12,651	35	672	574
Iosco	757	86	710	7,272	3,011	625	168	383	6,588	46	349	301

County	INCOME ASSISTANCE			NUTRITION SERVICES			HEALTH CARE SERVICES			CHILDREN'S SERVICES	WORK SUPPORT	
	FIP	SDA	SSI	Food Assistance	School Lun./Brkfst	WIC	MIChild	Adult Ben. Waiver	Medical Assist.	Foster Care	Child Dev. & Care	Work First & W to W
Iron	300	41	300	2,248	726	385	100	168	2,708	16	91	103
Isabella	1,128	67	1,210	16,512	2,416	1,689	214	645	11,422	54	791	522
Jackson	5,090	303	3,900	33,889	12,094	5,409	944	1,448	32,820	474	1,995	1,805
Kalamazoo	8,950	609	5,540	51,031	14,492	6,910	1,018	2,891	45,619	546	3,934	2,887
Kalkaska	318	49	420	4,925	1,447	615	170	156	4,866	13	266	185
Kent	20,667	1,963	13,550	115,757	42,450	21,677	2,865	5,719	124,962	1,091	10,046	5,563
Keweenaw	3	1	40	308	0	0	11	15	371	0	4	1
Lake	543	45	580	3,955	505	330	56	227	3,640	25	169	171
Lapeer	1,358	223	1,090	14,485	4,835	2,394	763	422	15,046	41	708	503
Leelanau	82	17	160	2,044	699	337	155	68	2,164	21	123	21
Lenawee	2,270	262	1,840	18,867	6,350	2,281	522	521	18,512	189	1,368	848
Livingston	1,039	141	1,050	15,247	4,968	1,881	974	689	15,965	66	633	200
Luce	219	14	230	1,454	441	292	35	94	1,624	22	70	96
Mackinac	130	18	220	1,709	661	269	80	93	1,940	2	63	58
Macomb	16,728	1,281	14,080	127,260	44,656	12,392	5,965	7,066	132,577	398	7,205	4,489
Manistee	782	51	610	5,309	1,659	558	131	267	5,156	2	217	382
Marquette	866	139	1,120	10,848	2,887	1,533	285	635	10,180	131	554	169
Mason	798	54	710	7,065	2,114	978	154	305	6,900	26	636	304
Mecosta	1,026	149	1,030	12,725	3,605	1,309	182	600	10,028	35	425	353
Menominee	375	53	440	4,338	1,446	510	85	268	4,430	6	231	147
Midland	1,258	169	1,480	13,354	3,836	2,019	425	700	13,701	100	783	527
Missaukee	319	26	300	3,366	1,165	279	111	154	3,284	27	178	158
Monroe	3,405	347	2,390	23,165	7,517	3,377	724	1,090	23,073	65	1,229	876
Montcalm	1,440	108	1,630	15,974	6,529	1,851	445	720	15,609	35	664	578
Montmorency	197	37	300	2,554	551	250	65	170	2,520	7	114	65
Muskegon	12,419	431	5,830	52,157	16,531	7,543	858	3,337	47,267	269	4,203	4,888
Newaygo	1,400	99	1,340	13,114	4,362	2,165	339	559	12,778	99	561	501
Oakland	17,333	1,287	18,750	126,669	53,272	16,836	6,343	6,663	141,543	1,793	7,597	3,753
Oceana	1,393	34	630	8,461	2,194	1,329	168	280	9,201	25	564	513
Ogemaw	779	69	750	6,540	1,296	633	138	324	6,058	18	467	254
Ontonagon	156	15	160	1,154	365	140	66	95	1,338	9	38	64
Osceola	588	57	780	6,070	2,551	794	125	287	6,039	206	254	217
Oscoda	260	31	260	2,529	581	205	55	154	2,303	3	77	122
Otsego	594	74	460	6,118	1,892	875	226	311	5,913	28	514	234
Ottawa	2,772	278	2,460	33,196	13,368	2,765	1,372	764	35,407	166	1,939	874
Presque Isle	185	32	310	2,205	832	265	83	116	2,362	28	90	89
Roscommon	726	83	780	7,275	2,031	582	161	452	6,552	17	369	283
Saginaw	11,099	326	7,790	52,307	16,616	7,413	1,013	3,272	50,468	659	5,508	3,590
St. Clair	5,088	509	2,920	35,407	9,928	4,109	1,286	1,867	10,635	316	1,955	1,353
St. Joseph	2,086	93	1,270	15,104	5,978	2,452	350	639	1,940	121	738	782
Sanilac	1,017	105	900	10,973	3,631	1,183	353	433	14,771	20	534	276
Schoolcraft	233	19	240	1,793	528	283	71	107	33,255	1	62	79
Shiawassee	1,965	93	1,490	15,317	5,048	1,930	496	578	16,393	73	915	697
Tuscola	1,310	131	1,180	11,962	5,365	1,664	423	481	12,570	238	667	404
Van Buren	2,320	152	2,000	19,590	8,238	3,051	543	581	21,430	65	1,049	610
Washtenaw	5,763	409	4,610	42,063	11,119	5,705	976	2,642	39,958	185	3,067	1,944
Wayne	131,998	5,452	77,120	553,498	175,238	60,187	8,933	35,604	534,112	3,778	46,691	30,504
Wexford	1,066	102	950	10,294	2,856	1,481	220	488	9,835	12	634	533

Program descriptions, revenue sources & data sources

▶ **Adult Benefits Waiver**

Provides basic health insurance coverage, excluding hospitalization benefits, to Michigan residents whose income is at or below 35 percent of the federal poverty level (\$3,800/year for a single adult).

[Total expenditures and unduplicated recipients provided by the Department of Community Health.]

▶ **Child Care Fund**

Reimburses local governments for programs that serve abused, neglected, or delinquent youth. County, state, and federal funded.

[FY 2009 Department of Human Services Publication 292, Table 16, Total Expenditures (includes spending from all sources)]

▶ **Child Development and Care Program**

Provides assistance to low-income families with the cost of child care while the parent(s) is working or participating in other DHS defined/ approved activities. Federal and state funded program.

[FY 2009 DHS Publication 170, Table 41]

▶ **Energy Assistance**

Provides assistance to low-income families and individuals with their energy costs. Includes emergency and monthly energy payments for FIP recipients, Home Heating Tax Credit payments for tax year 2009, and supplemental energy payments. Federally funded program.

[Expenditure estimate from the House Fiscal Agency.]

▶ **Family Independence Program**

Provides cash assistance to families with children and pregnant women who meet income and asset requirements. Federal and state funded program.

[FY 2009 DHS Publication 170, Table 2]

▶ **Food Assistance Program (Formerly Food Stamp Program)**

Provides supplemental food purchasing funding for low-income families and individuals who meet income-related program criteria. Federally funded program.

[FY 2009 DHS Publication 170, Table 2]

▶ **Foster Care**

Provides payment for placement and supervision of children removed from their homes due to abuse, neglect or delinquency. Foster care payments are federal/state (if specific criteria are met) or state/county (if criteria for federal participation are not met).

[FY 2009 DHS Publication 170, Table 44]

▶ **Medical Assistance**

Health care coverage for individuals and families who meet category-specific income and asset criteria. Requirements vary by category. Federal and state funded programs.

[Total expenditures and persons eligible provided by the Department of Community Health.]

▶ **MiChild Program**

Provides health insurance coverage, including dental and mental health/substance abuse services, for uninsured children in families with incomes between 150 percent and 200 percent of the federal poverty level, which equates to \$27,468/year and \$36,624/year for a family of three, respectively. MiChild services are provided by managed care plans throughout Michigan. Federal and state funded program.

[Expenditures provided by the Department of Community Health. Recipients are monthly average enrollees for FY 2009.]

Program descriptions, revenue sources & data sources (contd.)

▶ School Lunch and Breakfast Program

Food service programs provided in public schools during the school year. Meals/snacks funded by federal government, student payments, and state funds.

[2008–2009 Food Service Year End Report Compilation, for Public Schools only. Total Lunch plus Total Breakfast Costs for Public Schools, Michigan Department of Education Website. Participants also provided by Michigan Department of Education.]

▶ State Disability Assistance

Provides cash assistance to disabled adults without children who meet income, asset, and disability criteria. State funded program.

[FY 2009 DHS Publication 170, Table 2]

▶ Summer Food Programs

Provides meals/snacks to children in low-income areas where supervised summer activities are available. Federally funded program.

[FY 2009 Summer Food Service Program, Michigan Department of Education.]

▶ Supplemental Security Income

Provides cash assistance to aged, disabled, or blind persons who meet income, asset, and long-term disability criteria. Primarily federally funded program, with supplements provided by the state.

[Estimated expenditures for state and federal spending. See Notes for estimation methodology.]

▶ Women, Infants and Children (WIC) Program

Provides food coupons for specific products to promote good nutrition and health for mothers, infants, and young children who meet income guidelines. Primarily federally funded.

[WIC food expenditures and participants provided by the Department of Community Health.]

▶ Work First and Welfare to Work

Provides job search services, education and training programs, and employment-related supportive services to eligible individuals. Federal and state funded programs.

[FY 2009 Allocations for Work First and Welfare to Work and FY 2009 Work First Participants, Department of Energy, Labor and Economic Growth..]

Important Changes

NOTICE OF UNAVAILABLE PROGRAM DATA:

- ▶ With the implementation of the BRIDGES eligibility system, the FY 2009 Department of Human Services (DHS) Annual Report was totally revised in the reporting and display of program data. Due to these significant changes, data for the following programs are not available to be included in the FY 2009 Tax Dollars at Work report:
 - ◆ State Emergency Relief (Excludes Burials) – expenditures & recipients
 - ◆ State Emergency Relief: Burials – expenditures & recipients
 - ◆ Home Help Services – expenditures & recipients
 - ◆ Energy Assistance – recipients

COMPARISONS TO PRIOR-YEAR DATA:

- ▶ Also, with implementation of the BRIDGES system, the DHS Annual Report now includes participant data in terms of the annual number of unduplicated (only counted once) cases and recipients for the fiscal year. Unduplicated annual recipients are used in this report for most programs administered by DHS. Previously, this report provided data on participants in terms of monthly average caseloads or recipients. Therefore, relevant comparisons of recipients going forward cannot be made for the following programs because the data are not consistent with prior years: the Family Independence Program, Food Assistance Program, State Disability Assistance, Child Development and Care Program, and Foster Care.

Notes

- ▶ The Medical Assistance estimates include statewide spending for regular Medicaid payments, disproportionate share hospital payments, Title XIX funded mental health, the Title XIX component of Children's Special Health Care Services, Home Help and Personal Care Services Payments, and the Adult Benefits Waiver (which replaced the State Medical Program). The estimated recipients are the unduplicated numbers of Medicaid enrollees for the fiscal year, by county.
- ▶ For the Supplemental Security Income (SSI) Program, the state-wide expenditure estimate is based on expenditures reported by the Social Security Administration for calendar year 2009, plus the state-administered SSI payments. County distributions are based on each county's share of SSI eligibles reported by the Social Security Administration for December 2009.
- ▶ FY 2009 Work First and Welfare to Work program allocations and revisions have been distributed to individual counties, from Michigan Works! Agency totals, by calculating each county's percentage of Work First participants for each multi-county Michigan Works! Agency, and then applying the county's participant percentage to the Agency dollar allocation.

A listing of Michigan Works! Agencies and the counties covered by each agency is available on the Michigan Works! Association website which can be found at www.Michiganworks.org.



The Michigan League for Human Services seeks to ensure that low-income individuals and families across the state achieve economic security through a range of public and private supports including public assistance, work and family supports, job training, and education. Through research, analysis, public education and advocacy efforts, the League brings credible and accessible information to the public policy discussion of the critical issues that affect the lives of low-income people.



The Michigan League for Human Services is a United Way agency.